IRS DUE PROCESS MEETING HANDOUT

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1 Introduction

- 2 Those faced with the prospect of an IRS meeting, audit, or telephonic confrontation have a constitutional duty to ensure that
 - government representatives attending stay within the bounds of the authority delegated to them by the Constitution and all
- 4 the laws of Congress passed in pursuance to it.

"The Government may carry on its operations through conventional executive agencies or through corporate forms especially created for defined ends. See Keifer & Keifer v. Reconstruction Finance Corp., 306 U.S. 381, 390, 518. Whatever the form in which the Government functions, anyone entering into an arrangement with the Government takes the risk of having accurately ascertained that he who purports to act for the Government stays within the bounds of his authority. The scope of this authority may be explicitly defined by Congress or be limited by delegated legislation, properly exercised through the rule-making power. And this is so even though, as here, the agent himself may have been unaware of the limitations upon his authority. See, e.g., Utah Power & Light Co. v. United States, 243 U.S. 389, 409, 391; United States v. Stewart, 311 U.S. 60, 70, 108, and see, generally, In re Floyd Acceptances, 7 Wall. 666."
[Federal Crop Ins. V. Merrill, 332 U.S. 380 (1947)]

The "rule-making power" described above is the authority of Executive Agencies to make regulations that implement the will of Congress. The way that government agents usually exceed their authority is by making false or unsubstantiated presumptions. All such presumptions which prejudice constitutionally guaranteed rights are a violation of due process of law that render a void judgment or agency action. See:

<u>Presumption: Chief Weapon for Unlawfully Enlarging Federal Jurisdiction</u>, Form #05.017 http://sedm.org/Forms/FormIndex.htm

- 21 The false presumptions IRS agents will usually make include the following subjects:
- 1. They will falsely presume that you maintain a domicile within the District of Columbia, which is what the Internal Revenue Code defines as the "United States" in 26 U.S.C. §7701(a)(9) and (a)(10).
 - 2. They will falsely presume that you are a statutory "U.S. citizen" defined in 8 U.S.C. §1401, when in fact you are a "national" but not a "citizen" as defined in 8 U.S.C. §1101(a)(21) and 8 U.S.C. §1452. See:
 - 2.1. Why you are a "national" or "state national" and not a "U.S. citizen" http://famguardian.org/Subjects/LawAndGovt/Citizenship/WhyANational.pdf
 - 2.2. You're Not a "citizen" under the Internal Revenue Code http://famguardian.org/Subjects/Taxes/Citizenship/NotACitizenUnderIRC.htm
 - 3. They will falsely presume that you are a statutory "resident" as defined in 26 U.S.C. §7701(b)(1)(A). See: http://famguardian.org/Subjects/Taxes/Citizenship/Resident.htm
 - 4. They will falsely presume that information returns filed against you which document receipt of "trade or business" earnings are accurate, when in fact they are false in the vast majority of circumstances. See:
 - 4.1. The Trade or Business Scam, Form #05.001 http://sedm.org/Forms/FormIndex.htm
 - 4.2. Correcting Erroneous IRS Form W-2's
 - http://sedm.org/Forms/Tax/FormW2/CorrectingIRSFormW2.htm
 - 4.3. Correcting Erroneous IRS Form 1042's http://sedm.org/Forms/Tax/Form1042/CorrectingIRSForm1042.htm
 - 4.4. Correcting Erroneous IRS Form 1098's
 - http://sedm.org/Forms/Tax/Form1098/CorrectingIRSForm1098.htm 4.5. Correcting Erroneous IRS Form 1099's
 - http://sedm.org/Forms/Tax/Form1099/CorrectingIRSForm1099.htm
 - 5. They will falsely presume that the earnings they seek to tax are "income" as defined in the Constitution, which the Supreme Court has never defined as anything BUT "corporate profit". See: http://famguardian.org/TaxFreedom/CitesByTopic/income.htm
 - 6. They will falsely presume that the earnings they seek to tax are "gross income" connected with a "trade or business" as defined in 26 U.S.C. §61. See:

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The Trade or Business Scam, Form #05.001 http://sedm.org/Forms/FormIndex.htm

7. They will falsely presume that you filled out an IRS form W-4 voluntarily, and that you therefore earn "wages" as 1 defined in 26 CFR §31.3401(a)-3, when in fact you were coerced by your private employer under threat or fear or 2 losing your job or not being hired, and therefore cannot legally earn "wages". See: 3

Income Tax Withholding and Reporting

http://sedm.org/LibertyU/WithngAndRptng.pdf

- 8. They will assume that they have lawful authority to do that which neither the Constitution, the I.R.C., the Code of 4 Federal Regulations, their delegation of authority order, nor their pocket commission authorizes. 5
 - 9. They will falsely presume that certain key words found in the Internal Revenue Code do not have the meanings clearly defined in 26 U.S.C. §7701, but instead have the meaning that most people ordinarily attribute to the words. This fraud is documented below:

The meaning of the words "includes" and "including"

http://famguardian.org/Subjects/Taxes/FalseRhetoric/Includess.pdf

10. They will falsely "presume" that they have authority to enforce the Internal Revenue Code within a "foreign state", which is what states of the Union are classified as for the purposes of federal legislative jurisdiction.

> "It is no longer open to question that the general government, unlike the states, Hammer v. Dagenhart, 247 U.S. 251, 275, 38 S.Ct. 529, 3 A.L.R. 649, Ann.Cas.1918E 724, possesses no inherent power in respect of the internal affairs of the states; and emphatically not with regard to legislation."

[Carter v. Carter Coal Co., 298 U.S. 238, 56 S.Ct. 855 (1936)]

"The difficulties arising out of our dual form of government and the opportunities for differing opinions concerning the relative rights of state and national governments are many; but for a very long time this court has steadfastly adhered to the doctrine that the taxing power of Congress does not extend to the states or their political subdivisions. The same basic reasoning which leads to that conclusion, we think, requires like limitation upon the power which springs from the bankruptcy clause. United States v. Butler, supra."

[Ashton v. Cameron County Water Improvement District No. 1, 298 U.S. 513; 56 S.Ct. 892 (1936)]

The most important thing you can do when interacting with the I.R.S. is to challenge all of the above false presumptions on the record, and to gather evidence that exposes these prejudicial presumptions on the record and thereby makes the conduct of the IRS employee actionable in court. This pamphlet provides a worksheet for use at an IRS audit or meeting that you can hand out to an IRS agent demanding that he demonstrate lawful authority before you will cooperate with him and making his conduct beyond the audit fraudulent and actionable in a court of law.

2 The Constitutional Requirement for Publication in the Federal Register of all Statutes and Rules/Regulations Before Enforcement may Be Attempted

Government enforcement actions are actions which adversely affect the rights of the parties who are the subject of the enforcement. An essential requirement of "due process of law" is notice and opportunity to be heard by the parties who will be subject to the enforcement action prior to its commencement. To wit:

> "An elementary and fundamental requirement of due process in any proceeding which is to be accorded finality is notice reasonably calculated, under all circumstances, to apprise interested parties of the pendency of the action and afford them an opportunity to present their objections." Mullane v. Central Hanover Bank & Trust Co., 339 U.S. 306, 314 (1950). Without proper prior notice to those who may be affected by a government decision, all other procedural rights may be nullified. The exact contents of the notice required by due process will, of course, vary with the circumstances. [Administrative Law and Process in a Nutshell, Ernest Gellhorn, 1990, West Publishing,

> p. 214]

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1 2	"It is sufficient to say that there are certain immutable principles of justice which inhere in the very idea of free government which no member of the Union may disregard, as that
3	no man shall be condemned in his person or property without due notice and an
	opportunity of being heard in his own defense."
4 5	[Holden v. Hardy, <u>169 U.S. 366</u> (1898)]
3	[1101aen v. 11aray, <u>109 O.S. 300</u> (1898)]
6	The Federal Register Act, 44 U.S.C. §1505 et seq., and the Administrative Procedures Act, 5 U.S.C. §553 et seq, both
7	describe laws which may be enforced as "laws having general applicability and legal effect". To wit, read the following
8	which is repeated in slightly altered form in 5 U.S.C. §553(a):
9	<u>TITLE 44 > CHAPTER 15 > § 1505</u>
10	§ 1505. Documents to be published in Federal Register
11	(a) Proclamations and Executive Orders; Documents Having General Applicability and
12	Legal Effect; Documents Required To Be Published by Congress. There shall be
13	published in the Federal Register—
14	$[\ldots]$
15	For the purposes of this chapter every document or order which prescribes a penalty has
16	general applicability and legal effect.
17	The requirement for "reasonable notice" or "due notice" as part of Constitutional due process extends not only to statutes
18	and regulations AFTER they are enacted into law, such as when they are enforced in a court of law, but <u>also</u> to the
19	publication of <u>proposed</u> statutes and rules/regulations BEFORE they are enacted and subsequently enforced by agencies
	within the Executive Branch. The Federal Register is the <u>ONLY</u> approved method by which the public at large domiciled in
20	
21	"States of the Union" are provided with "reasonable notice" and an opportunity to comment publicly on new or proposed
22	statutes OR rules/regulations which will directly affect them and which may be enforced directly against them.
23	<u>TITLE 44</u> > <u>CHAPTER 15</u> > § 1508
24	§ 1508. Publication in Federal Register as notice of hearing
25	A notice of hearing or of opportunity to be heard, required or authorized to be given by
26	an Act of Congress, or which may otherwise properly be given, shall be deemed to have
27	been given to all persons residing within the States of the Union and the District of
28	Columbia, except in cases where notice by publication is insufficient in law, when the
29	notice is published in the Federal Register at such a time that the period between the
30	publication and the date fixed in the notice for the hearing or for the termination of the
31	opportunity to be heard is—
32	Neither statutes nor the rules/regulations which implement them may be <u>directly</u> enforced within states of the Union against
33	the general public unless and until they have been so published in the Federal Register.
33	the general public unless and until they have been so published in the rederal Register.
34	TITLE 5 > PART I > CHAPTER 5 > SUBCHAPTER II > § 552
35	§ 552. Public information; agency rules, opinions, orders, records, and
36	proceedings§ 1508. Publication in Federal Register as notice of hearing
37	
38	Except to the extent that a person has actual and timely notice of the terms thereof, a
39	person may not in any manner be required to resort to, or be adversely affected by, \overline{a}
40	matter required to be published in the Federal Register and not so published. For the
41	purpose of this paragraph, matter reasonably available to the class of persons affected
42	thereby is deemed published in the Federal Register when incorporated by reference
43	therein with the approval of the Director of the Federal Register.
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26 CFR §601.702 Publication and public inspection

(a)(2)(ii) Effect of failure to publish. Except to the extent that a person has actual and timely notice of the terms of any matter referred to in subparagraph (1) of this paragraph which is required to be published in the Federal Register, such person is not required in any manner to resort to, or be adversely affected by, such matter if it is not so published or is not incorporated by reference therein pursuant to subdivision (i) of this subparagraph. Thus, for example, any such matter which imposes an obligation and which is not so published or incorporated by reference will not adversely change or affect a person's rights.

The only exceptions to the requirement for publication in the Federal Register of the statute and the implementing regulations are the groups specifically identified by Congress as expressly exempted from this requirement, as follows:

- 1. A military or foreign affairs function of the United States. <u>5 U.S.C. §553(a)(1).</u>
- 2. A matter relating to agency management or personnel or to public property, loans, grants, benefits, or contracts. 5

 U.S.C. §553(a)(2).
 - 3. Federal agencies or persons in their capacity as officers, agents, or employees thereof. 44 U.S.C. §1505(a)(1).

Based on the above, the burden of proof imposed upon the IRS at any due process meeting in which it is enforcing any provision of the Internal Revenue Code is to produce at least ONE of the following TWO things:

- 1. Evidence signed under penalty of perjury by someone with personal, first-hand knowledge, proving that you are a member of one of the three groups specifically exempted from the requirement for implementing regulations, as identified above.
- 2. Evidence of publication in the Federal Register of BOTH the statute AND the implementing regulation which they seek to enforce against you.
- Without satisfying one of the above two requirements, the IRS is illegally enforcing the Internal Revenue Code and becomes liable for a constitutional tort. In the context of item 2 above, we have examined the implementing regulations for
- all of the enforcement provisions of the I.R.C. and put them into tabular form in Table 1 at the end of this pamphlet, and
- have been unable to locate any implementing rules/regulations that would allow the enforcement provisions of the IRC to
- be enforced within states of the Union. We also have been unable to locate any evidence of publication in the Federal
- Register of any of the enforcement provisions of the I.R.C. This is the information you should be asking of the IRS agent at
- 29 your next meeting or audit, as a way to remind him that he is acting unlawfully and is personally liable for a constitutional
- 30 tort.

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3 Rulemaking by the Secretary of the Treasury

- 32 Subtitle A of the Internal Revenue Code is a tax primarily upon federal instrumentalities, employees, and public officers.
- This is further explained below:

Why Your Government is Either A Thief or you are a "public official" for Income Tax Purposes, Form #05.008 http://sedm.org/Forms/FormIndex.htm

- The subject of the tax is a "trade or business", which is defined as "the functions of a public office" in 26 U.S.C.
- 35 §7701(a)(26). That definitions is nowhere expanded to include any other thing, and it is an activity, which makes the tax an
- excise tax upon the privileged activity of "public office" within the U.S. government. In that sense, the term "U.S. sources"
- 37 really means sources within the U.S. Government. Because the tax is primarily upon instrumentalities of the federal
- government, and because entities within the federal government are specifically exempted from the requirement for
- publication in the Federal Register, then statutes within the Internal Revenue Code may be directly enforced against these
- 40 "public officials" without said publication in the Federal Register or any implementing regulations.
- Those who demand proof of publication in the Federal Register of both the statutes and implementing regulations sought to
- be enforced by the IRS are sometimes met with the objection that the Secretary of the Treasury has the responsibility and
- the discretion to publish implementing regulations but is not REQUIRED to. This is documented in 26 U.S.C. §7805:

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1	<i>TITLE 26 - INTERNAL REVENUE CODE</i>
2	Subtitle F - Procedure and Administration
3	CHAPTER 80 - GENERAL RULES
4	Subchapter A - Application of Internal Revenue Laws
5	Sec. 7805. Rules and regulations
6	(a) Authorization

Except where such authority is expressly given by this title to any person other than an officer or employee of the Treasury Department, the Secretary shall prescribe all needful rules and regulations for the enforcement of this title, including all rules and regulations as may be necessary by reason of any alteration of law in relation to internal revenue.

Our approach to this weak argument often tendered by IRS employees is the following:

- 1. We agree that the Secretary of the Treasury has DISCRETION but is not REQUIRED to publish implementing regulations for provisions within the Internal Revenue Code, HOWEVER.
- 2. The Secretary of the Treasury is not empowered to waive the constitutional and due process requirement for "due notice" or "reasonable notice" in the case of persons domiciled in states of the Union who are protected by the Constitution and the Bill of Rights.
- 3. The Internal Revenue Code is not positive law, and therefore essentially amounts to "presumed" law that may not be cited directly against a person protected by the bill of rights without publication in the Federal Register and proof that the statutes cited as authority is in fact positive law with a reference from the Statutes at Large proving it is positive law. 1 U.S.C. §204, which says the I.R.C., Title 26 of the U.S. Code is "prima facie evidence", which means basically that it is simply a "presumption" and not evidence.
- 4. A "prima facie law" such as the I.R.C. cannot contradict or circumvent the requirements of a positive law. Both the Federal Register Act, 44 U.S.C. §1505 et seq, and the Administrative Procedures Act, 5 U.S.C. §553 et seq, are positive law that is legally admissible evidence, according to 1 U.S.C. §204.
- 5. In cases where the Secretary of the Treasury elects to NOT exercise his authority to write an implementing regulation or to publish the affected statute AND rule/regulation in the Federal Register, the statute may then ONLY be enforced against groups specifically exempted from the requirement for implementing regulations as follows:
 - 5.1. A military or foreign affairs function of the United States. <u>5 U.S.C. §553(a)(1)</u>.
 - 5.2. A matter relating to agency management or personnel or to public property, loans, grants, benefits, or contracts. 5 U.S.C. §553(a)(2).
 - 5.3. Federal agencies or persons in their capacity as officers, agents, or employees thereof. 44 U.S.C. §1505(a)(1).
- 6. Therefore, any provision within the Internal Revenue Code Subtitle A which may be enforced civilly or criminally and which might adversely affect the rights of the subject of the enforcement, therefore MUST have an implementing regulation published in the Federal Register.

4 IRS Gameplaying to Overcome Due Process Requirements

- The IRS overcomes the above requirements usually by your own errors and omissions. These error include the following:
 - 1. If you submitted an IRS form 1040 instead of the IRS form 1040NR, the IRS will assume that you are a resident alien "individual" defined in 26 U.S.C. §7701(b)(1)(A). This makes you an alien with a domicile in the District of Columbia, and a "person" who is the proper subject of the I.R.C. This is confirmed by IRS Publication 7130, which says that the IRS form 1040 is only for use by "citizens" and "residents" of the "United States", which is a fancy way of saying people with a legal domicile in the District of Columbia, who collectively are called "U.S. persons" in 26 U.S.C. §7701(a)(30). Therefore, if you filed an IRS form 1040 that is the subject of your due process meeting, BEFORE you show up to the meeting, you need to send in NOT an IRS 1040X (because it doesn't change your status as a "U.S. person" to that of a "nonresident alien", like a 1040NR form would), but a NEW Substitute 1040NR covering the period in question, completed to reflect your status as a nonresident alien, a national but not "citizen", and a person not engaged in a "trade or business". You should also bring a copy of this return to provide to the agent at the meeting. See the following for instructions:
 - http://famguardian.org/TaxFreedom/Forms/IncomeTaxRtn/Federal/1040NRFedLetter.htm
 - 2. If they received IRS form W-2's from your private employer that you never rebutted, they will assume that you consented to call all your earnings "wages" and "gross income" as legally defined. See 26 CFR §31.3401(a)-3 and 26 CFR §31.3402(p)-1(a). Therefore, it is VERY important to produce evidence that the W-4 was never signed and that

- therefore your earnings are not called "wages" and therefore are not "gross income". You need to emphasize to the IRS agent that your employer is violating these two regulations by calling your earnings "wages" on a W-2 when in fact you can only earn "wages" by consenting in voluntarily signing a W-4 and that you never consented. If you don't sign a W-4, then the only thing the private employer can do is report "0" for "wages" on the IRS form W-2 and withhold nothing because there are no reportable "wages". You should bring an "Affidavit of Duress" showing that you never intended to participate in tax withholding, or to call your earnings "wages" as defined in the I.R.C., and therefore preserve all your Constitutionally guaranteed rights pursuant to UCC 1.308.
- 3. If any third parties have filed information returns against you that you never rebutted or corrected, then the IRS will presume, pursuant to 26 U.S.C. §6041, that you are:
 - 3.1. Engaged in a "trade or business", and therefore are a "public official".
 - 3.2. The proper subject of the civil and criminal enforcement provisions of the I.R.C. 26 U.S.C. §§6671(b) and 7343 both define a "person" as an officer or employee of a corporation or partnership who has a fiduciary duty as a "public official". The corporation they are talking about is "U.S. Inc.". 28 U.S.C. §3002(15)(A) defines the "United States" as a "federal corporation" and you are an officer of that corporation as a "public officer", who has a fiduciary duty to the corporation as such officer.
 - 3.3. Are receiving "gross income", which is "trade or business" income of a public official in most cases. Consequently, we can't emphasize enough that it is crucial for you to diligently rebut all information returns filed against you prior to your meeting with the IRS and to present such rebutted information returns to the IRS employee who you meet with to remove or negate this false presumption.
- You should come to the audit or meeting prepared to deal with all of the treacherous tactics of the agent documented above armed with a copy of the I.R.C. and Part 1 of 26 CFR. Remember that the IRS, as the moving party asserting a liability, has the burden of proving that you are a "taxpayer" with "gross income" above the exemption amount BEFORE they may cite or enforce any provision of the I.R.C. against you.

TITLE 5 - GOVERNMENT ORGANIZATION AND EMPLOYEES
PART I - THE AGENCIES GENERALLY
CHAPTER 5 - ADMINISTRATIVE PROCEDURE
SUBCHAPTER II - ADMINISTRATIVE PROCEDURE
Sec. 556. Heavings: presiding amployees: powers and duties: burde

Sec. 556. Hearings; presiding employees; powers and duties; burden of proof; evidence; record as basis of decision

(d) Except as otherwise provided by statute, the proponent of a rule or order has the burden of proof. Any oral or documentary evidence may be received, but the agency as a matter of policy shall provide for the exclusion of irrelevant, immaterial, or unduly repetitious evidence. A sanction may not be imposed or rule or order issued except on consideration of the whole record or those parts thereof cited by a party and supported by and in accordance with the reliable, probative, and substantial evidence. The agency may, to the extent consistent with the interests of justice and the policy of the underlying statutes administered by the agency, consider a violation of section 557(d) of this title sufficient grounds for a decision adverse to a party who has knowingly committed such violation or knowingly caused such violation to occur. A party is entitled to present his case or defense by oral or documentary evidence, to submit rebuttal evidence, and to conduct such cross-examination as may be required for a full and true disclosure of the facts. In rule making or determining claims for money or benefits or applications for initial licenses an agency may, when a party will not be prejudiced thereby, adopt procedures for the submission of all or part of the evidence in written form.

We also remind our readers that:

- 1. The evidence the IRS will have as evidence to present at the meeting are information returns submitted by third parties that are not signed under penalty of perjury, such as IRS forms W-2, 1042-S, 1098, and 1099. These forms, since they are not signed under penalty of perjury, constitute "hearsay evidence" that is excludible under the Hearsay Rule, Federal Rule of Evidence 802. All evidence upon which the agency makes a decision must be signed under penalty of perjury, pursueant to 26 U.S.C. §6065, and "information returns" constitution "returns" for the purposes of section 6065.
- 2. Evidence received by the IRS of activites outside of internal revenue districts is not admissible and is excludible because not gathered with lawful authority. 26 U.S.C. §7601 permits the I.R.S. to "canvass internal revenue districts"

for persons liable". It doesn't give them authority to canvass any place OTHER than an internal revenue district, and pursuant to Treausury Order 150-02, there are not internal revenue districts within any state of the Union. Demand from the agent proof that the activitity that is the subject of the tax:

2.1. Occurred within an internal revenue district.

- 2.2. That the portion of the state of the Union where the activity occurred was within an identified internal revenue district. The only remaining internal revenue district is the District of Columbia.
- 3. A "presumption" is not evidence and may not form the basis for any agency decision if it would adversely affect constitutionally guaranteed rights.

presumption. An inference in favor of a particular fact. A presumption is a rule of law, statutory or judicial, by which finding of a basic fact gives rise to existence of presumed fact, until presumption is rebutted. Van Wart v. Cook, Okl.App., 557 P.2d 1161, 1163. A legal device which operates in the absence of other proof to require that certain inferences be drawn from the available evidence. Port Terminal & Warehousing Co. v. John S. James Co., D.C.Ga., 92 F.R.D. 100, 106.

A presumption is an assumption of fact that the law requires to be made from another fact or group of facts found or otherwise established in the action. A presumption is not evidence. A presumption is either conclusive or rebuttable. Every rebuttable presumption is either (a) a presumption affecting the burden of producing evidence or (b) a presumption affecting the burden of proof. Calif.Evid.Code, §600.

[Black's Law Dictionary, Sixth Edition, page 1185]

Without admissible evidence that connects you to an excise taxable activity, which does NOT include unsigned information returns, the IRS agent may NOT cite any provision of the I.R.C. against you without violating the Hearsay Rule and your due process rights. Without evidence, all he can proceed upon is a "presumption", and all presumption which prejudices constitutionally guaranteed rights is a violation of due process that renders agency decisions null and void and unenforceable:

(1) [8:4993] Conclusive presumptions affecting protected interests: A conclusive presumption may be defeated where its application would impair a party's constitutionally-protected liberty or property interests. In such cases, conclusive presumptions have been held to violate a party's due process and equal protection rights. [Vlandis v. Kline (1973) 412 U.S. 441, 449, 93 S.Ct 2230, 2235; Cleveland Bed. of Ed. v. LaFleur (1974) 414 US 632, 639-640, 94 S.Ct. 1208, 1215-presumption under Illinois law that unmarried fathers are unfit violates process]
[Rutter Group Practice Guide-Federal Civil Trials and Evidence, paragraph 8:4993, page 8K-34]

If you want to know more about the impossible burden of proof that the IRS agent must meet, and never CAN lawfully meet, please read:

<u>Government Burden of Proof</u>, Form #05.025 http://sedm.org/Forms/FormIndex.htm

5 Important points and authorities on the requirement for implementing regulations

"An administrative regulation, of course, is not a "statute." While in practical effect regulations may be called "little laws," 7_they are at most but offspring of statutes. Congress alone may pass a statute, and the Criminal Appeals Act calls for direct appeals if the District Court's dismissal is based upon the invalidity or construction of a statute. See United States v. Jones, 345 U.S. 377 (1953). This Court has always construed the Criminal Appeals Act narrowly, limiting it strictly "to the instances specified." United States v. Borden Co., 308 U.S. 188, 192 (1939). See also United States v. Swift & Co., 318 U.S. 442 (1943). Here the statute is not complete by itself, since it merely declares the range of its operation and leaves to its progeny the means to be utilized in the effectuation of its command. But it is the statute which creates the offense of the willful

Page 10 of 26 EXHIBIT:_____

removal of the labels of origin and provides the punishment for violations. The 1 regulations, on the other hand, prescribe the identifying language of the label itself, and 2 3 assign the resulting tags to their respective geographical areas. Once promulgated, [361] U.S. 431, 438] these regulations, called for by the statute itself, have the force of law, and 4 violations thereof incur criminal prosecutions, just as if all the details had been 5 incorporated into the congressional language. The result is that neither the statute nor 6 the regulations are complete without the other, and only together do they have any 7 force. In effect, therefore, the construction of one necessarily involves the construction 8 of the other.' 9 [U.S. v. Mersky, 361 U.S. 41, 1960] 10 11 "...the Act's civil and criminal penalties attach only upon violation of the regulation 12 promulgated by the Secretary; if the Secretary were to do nothing, the Act itself would 13 impose no penalties on anyone...The Government urges that since only those who violate 14 these regulations [not the Code] may incur civil or criminal penalties, it is the actual 15 regulations issued by the Secretary of the Treasury, and not the broad authorizing 16 language of the statute, which are to be tested against the standards of the Fourth 17 Amendment; and that when so tested they are valid." 18 [Calif. Bankers Assoc. v. Shultz, 416 U.S. 25, 44, 39 L.Ed. 2d 812, 94 S.Ct 1494] 19 20 21 "Failure to adhere to agency regulations [by the IRS or other agency] may amount to 22 denial of due process if regulations are required by constitution or statute..." 23 [Curley v. United States, 791 F.Supp. 52] 24 "To the extent that regulations implement the statute, they have the force and effect of 25 law...The regulation implements the statute and cannot vitiate or change the statute..." 26 [Spreckles v. C.I.R., 119 F.2d, 667] 27 28 "...for federal tax purposes, federal regulations govern." 29 [Dodd v. United States, 223 F Supp 785] 30

6 Demand of the IRS Agent Receiving this Correspondence

- If you are an IRS agent in receipt of this document, I, as the party who is the target of your enforcement action, demand that the following proof of jurisdiction be entered into my administrative record:
- 1. This document in its entirety.

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- 2. Implementing rules/regulations for all the enforcement provisions of the I.R.C. be filled into the table in section 7 of this document.
 - 3. Rebuttal of the evidence contained in this document, as well as the admissions contained in section 8 below.
- 4. Evidence of publication in the Federal Register of both the statute AND the implementing rules/regulations sought to be enforced in this proceeding.
 - 5. Signature under penalty of perjury by the IRS agent instituting the enforcement.
- 41 6. A copy of the pocket commission and state-issued ID of the IRS agent completing this document attached.
- 7. The full legal name (NOT IRS pseudoname) of the agent, and his private residence address where he may be served with legal process if he has perjured his answers to this document or if they are false or fraudulent.

7 IRS Agent Worksheet

Tax IRS says I am <u>liable for</u> and I.R.C. section number where imposed:

Tax	Sub	Tax Imposed	Liability	Enforcing	ENFORCEMENT STATUTE AND ACCOMPANYING REGULATIONS			
	title	Statute/ regulation	statute/ regulation	agency	Assessment statute/regulati on	Record keeping	Collection statute/ regulation	Penalty statute/ regulation
Income tax	A	26 U.S.C. §1 26 CFR §1.1-1	26 U.S.C. \$	IRS	26 U.S.C. §6201(a)(1) 26 CFR §1	No statute 26 CFR §1	26 U.S.C. §6331 26 CFR §1	26 U.S.C. §6672 26 CFR §1
Estate and Gift Taxes	В	26 U.S.C. §2001 26 CFR §	26 U.S.C. §2002 (executor) 26 CFR §	IRS	26 U.S.C. §6201(a)(1) 26 CFR §1	No statute	26 U.S.C. §6331 26 CFR §	26 U.S.C. §6672 26 CFR §
Social Security Tax	С	26 U.S.C. §3101 26 CFR §	26 U.S.C. \$ 26 CFR \$	IRS	26 U.S.C. §6201(a)(1) 26 CFR §31	No statute 26 CFR §31	26 U.S.C. §6331 26 CFR §31	26 U.S.C. §6672 26 CFR §31
Employment Taxes	С	26 U.S.C. §3401 26 CFR §	26 U.S.C. \$ 26 CFR \$	IRS	26 U.S.C. §6201(a)(1) 26 CFR §31.	No statute 26 CFR §31	26 U.S.C. §6331 26 CFR §31	26 U.S.C. §6672 26 CFR §31
Insurance policies of foreign insurers	D	26 U.S.C. §4371 26 CFR §	26 U.S.C. §4374 26 CFR §	IRS	26 U.S.C. <u>\$6201(a)(1)</u> 26 CFR §1	None	26 U.S.C. §6331 No regulations	
Wagering tax	D	26 U.S.C. §4401(a) 26 CFR §	26 U.S.C. §4401(c) 26 CFR §	BATF	26 U.S.C. §6201(a)(1) 27 CFR §70.71	26 U.S.C. §4403	26 U.S.C. §6331 27 CFR §70.51	26 U.S.C. \$6672 27 CFR \$70.96 thru- \$70.103 27 CFR \$70.509, 610
Distilled spirits	Е	26 U.S.C. §5001(a)(1)- (a)(2)	26 U.S.C. \$5005 26 U.S.C. \$5043(a)(1)(A)	BATF	26 U.S.C. §6201(a)(2) 27 CFR §70.71	26 U.S.C. §5114(a)(1) 26 U.S.C. §5124(a)	26 U.S.C. §6331 27 CFR §70.51	26 U.S.C. \$6672 27 CFR \$70.96 thru- \$70.103 27 CFR \$70.509, 610
Tobacco tax	Е	26 U.S.C. §5701	26 U.S.C. §5703(a)	BATF	26 U.S.C. §6201(a)(2) 27 CFR §70.71	26 U.S.C. §5741	26 U.S.C. §6331 27 CFR §70.51	26 U.S.C. \$6672 27 CFR \$70.96 thru- \$70.103 27 CFR \$70.509, 610

NOTES:

- 1. The only "persons" liable for penalties related to ANY tax are federal corporations or their employees.
- 2. 26 U.S.C. §6201 is the only statute authorizing assessment instituted by the Secretary, and this assessment may only be accomplished under 6201(a)(2) *for taxes payable by stamp* and not on a return, all of which are tobacco and alcohol taxes.
- 3. The only statutory collection activity authorized is under 26 U.S.C. §§6331 and 6331(a) of this section only authorizes levy against elected or appointed officers of the U.S. government. The only other type of collection that can occur must be the result of a court order and NOT either a Notice of Levy or a Notice of Seizure.

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26 U.S.C.,

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1	Subchapter D - Seizure of Property for Collection of Taxes
2	Sec. 6331. Levy and distraint
3	(a) Authority of Secretary
4	If any person liable to pay any tax neglects or refuses to pay the same within 10 days after notice and demand, it shall be lawful for
5	the Secretary to collect such tax (and such further sum as shall be sufficient to cover the expenses of the levy) by levy upon all
6	property and rights to property (except such property as is exempt under section 6334) belonging to such person or on which there is
7	a lien provided in this chapter for the payment of such tax. Levy may be made upon the accrued salary or wages of any officer,
8	employee, or elected official, of the United States, the District of Columbia, or any agency or instrumentality of the United States or
9	the District of Columbia, by serving a notice of levy on the employer (as defined in section 3401(d)) of such officer, employee, or
0	elected official. If the Secretary makes a finding that the collection of such tax is in jeopardy, notice and demand for immediate
.1	payment of such tax may be made by the Secretary and, upon failure or refusal to pay such tax, collection thereof by levy shall be lawful without regard to the 10-day period provided in this section.
.3	(b) Seizure and sale of property
4	The term "levy" as used in this title includes the power of distraint and seizure by any means. Except as otherwise provided in
.5	subsection (e), a levy shall extend only to property possessed and obligations existing at the time thereof. In any case in which the
6	Secretary may levy upon property or rights to property, he may seize and sell such property or rights to property (whether real or
7	personal, tangible or intangible).
.8	4. The only IRS agents who are authorized to execute any of the enforcement activity listed above must carry a pocket commission which designates them as "E" for
9	enforcement rather than "A" for administrative.
20	5. For the purposes of all taxes above, the term "employee" is defined as follows:
21	26 U.S.C. §3401(c)
22	Employee
23	For purposes of this chapter, the term "employee" includes [is limited to] an officer, employee, or elected official of the United States,
24	a State, or any political subdivision thereof, or the District of Columbia, or any agency or instrumentality of any one or more of the
25	foregoing. The term "employee" also includes an officer of a corporation.
26	
27	26 CFR §31.3401(c)-1 Employee: "the term [employee] includes officers and employees, whether elected or appointed, of the
28	United States, a [federal] State, Territory, Puerto Rico or any political subdivision, thereof, or the District of Columbia, or any
29	agency or instrumentality of any one or more of the foregoing. The term 'employee' also includes an officer of a corporation."
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1	8 Federal Projector Tuesday Sentember 7, 1043, 8404, 104, pg, 12267
31	8 Federal Register, Tuesday, September 7, 1943, §404.104, pg. 12267

8 Admissions for IRS Representative to Answer On the Record

2 "For this is the will of God, that by doing good you may put to silence the ignorance of foolish men— as free, yet not using liberty as a cloak for vice, but as bondservants of 3 God." 4 [1 Peter 2:15-17, Bible, NKJV] 5

These questions are provided for readers, Grand Jurors, and Petit Jurors to present to the government or anyone else who would challenge the facts and law appearing in this pamphlet, most of whom work for the government or stand to gain financially from perpetuating the fraud. If you find yourself in receipt of this pamphlet, you are demanded to answer the questions within 10 days. Pursuant to Federal Rule of Civil Procedure 8(d), failure to deny within 10 days constitutes an admission to each question. Pursuant to 26 U.S.C. §6065, all of your answers must be signed under penalty of perjury. We are not interested in agency policy, but only sources of reasonable belief identified in the pamphlet below:

Reasonable Belief About Income Tax Liability, Form #05.007 http://sedm.org/Forms/FormIndex.htm

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- 12 Your answers will become evidence in future litigation, should that be necessary in order to protect the rights of the person against whom you are attempting to unlawfully enforce federal law. 13
- Admit that reasonable notice is a fundamental requirement of due process of law. 14

"It is sufficient to say that there are certain immutable principles of justice which inhere in the very idea of free government which no member of the Union may disregard, as that no man shall be condemned in his person or property without due notice and an opportunity of being heard in his own defense."

[Holden v. Hardy, <u>169 U.S. 366</u> (1898)]

- YOUR ANSWER (circle one): Admit/Deny
- Admit that the "due notice" is required before a man's property may be seized to enforce any provision of any law or 21 contract. 22

For more than a century, the central meaning of procedural due process has been clear: "Parties whose rights are to be affected are entitled to be heard; and in order that they may enjoy that right, they must first be notified." Baldwin v. Hale, 1 Wall. 223, 233. See Windsor v. McVeigh, 93 U.S. 274; Hovey v. Elliott, 167 U.S. 409; Grannis v. Ordean, 234 U.S. 385. It is equally fundamental that the right to notice and an opportunity to be heard "must be granted at a meaningful time and in a meaningful manner." Armstrong v. Manzo, 380 U.S. 545, 552.

 $[\ldots]$

The constitutional right to be heard is a basic aspect of the duty of government to follow a fair process of decisionmaking when it acts to deprive a person of his possessions. The purpose of this requirement is not [407 U.S. 81] only to ensure abstract fair play to the individual. Its purpose, more particularly, is to protect his use and possession of property from arbitrary encroachment -- to minimize substantively unfair or mistaken deprivations of property, a danger that is especially great when the State seizes goods simply upon the application of and for the benefit of a private party. So viewed, the prohibition against the deprivation of property without due process of law reflects the high value, embedded in our constitutional and political history, that we place on a person's right to enjoy what is his, free of governmental interference. See Lynch v. Household Finance Corp., 405 U.S. 538, 552.

The requirement of notice and an opportunity to be heard raises no impenetrable barrier to the taking of a person's possessions. But the fair process of decisionmaking that it

IRS Due Process Meeting Handout

guarantees works, by itself, to protect against arbitrary deprivation of property. For 1 2 when a person has an opportunity to speak up in his own defense, and when the State 3 must listen to what he has to say, substantively unfair and simply mistaken deprivations of property interests can be prevented. It has long been recognized that 4 fairness can rarely be obtained by secret, one-sided determination of 5 facts decisive of rights. . . . [And n]o better instrument has been 6 devised for arriving at truth than to give a person in jeopardy of 7 8 serious loss notice of the case against him and opportunity to meet it. 9 Joint Ant-Fascist Refugee Committee v. McGrath, 341 U.S. 123, 170-172 (Frankfurter, J., concurring). 10 If the right to notice and a hearing is to serve its full purpose, then, it is clear that it must 11 be granted at a time when the deprivation can still be prevented. At a later hearing, an 12 individual's possessions can be returned to him if they were unfairly or mistakenly taken 13 in the first place. Damages may even be [407 U.S. 82] awarded to him for the wrongful 14 deprivation. But no later hearing and no damage award can undo the fact that the 15 arbitrary taking that was subject to the right of procedural due process has already 16 occurred. "This Court has not . . . embraced the general proposition that a wrong may 17 be done if it can be undone." Stanley v. Illinois, 405 U.S. 645, 647. 18 This is no new principle of constitutional law. The right to a prior hearing has long been 19 recognized by this Court under the Fourteenth and Fifth Amendments. Although the 20 Court has held that due process tolerates variances in the form of a hearing "appropriate 21 to the nature of the case," Mullane v. Central Hanover Tr. Co., 339 U.S. 306, 313, and 22 "depending upon the importance of the interests involved and the nature of the 23 subsequent proceedings [if any]," Boddie v. Connecticut, 401 U.S. 371, 378, the Court 24 25 has traditionally insisted that, whatever its form, opportunity for that hearing must be provided before the deprivation at issue takes effect. E.g., Bell v. Burson, 402 U.S. 535, 26 542; Wisconsin v. Constantineau, 400 U.S. 433, 437; Goldberg v. Kelly, 397 U.S. 254; 27 Armstrong v. Manzo, 380 U.S. at 551; Mullane v. Central Hanover Tr. Co., supra, at 28 313; Opp Cotton Mills v. Administrator, 312 U.S. 126, 152-153; United States v. Illinois 29 Central R. Co., 291 U.S. 457, 463; Londoner v. City & County of Denver, 210 U.S. 373, 30 31 385-386. See In re Ruffalo, 390 U.S. 544, 550-551. That the hearing required by due process is subject to waiver, and is 32 not fixed in form does not affect its root requirement that an individual 33 be given an opportunity for a hearing before he is deprived of any 34 significant property interest, except for extraordinary situations where 35 36 some valid governmental interest is at stake that justifies postponing the hearing until after the event. 37 Boddie v. Connecticut, supra, at 379-379 (emphasis in original). [407 U.S. 83] 38 [Fuentes v. Shevin, 407 U.S. 67, 80 (1972) (quoting Baldwin v. Hale, 1 Wall. 223, 233 39 (1864); Armstrong v. Manzo, 380 U.S. 545, 552 (1965)] 40 41 YOUR ANSWER (circle one): Admit/Deny Admit that failure to provide "reasonable notice" or "due notice" in advance of a enforcement government action that 42 adversely affects rights to life, liberty, and property may nullify the action and make the government enforcement 43 agent personally liable for violation of Constitutional rights. 44 45 "An elementary and fundamental requirement of due process in any proceeding which is

to be accorded finality is notice reasonably calculated, under all circumstances, to

apprise interested parties of the pendency of the action and afford them an opportunity to

present their objections." Mullane v. Central Hanover Bank & Trust Co., 339 U.S. 306,

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1 2		314 (1950). Without proper prior notice to those who may be affected by a government decision, all other procedural rights may be nullified. The exact contents of the notice
3		required by due process will, of course, vary with the circumstances.
4		[Administrative Law and Process in a Nutshell, Ernest Gellhorn, 1990, West Publishing,
5		p. 214]
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7 8		<u>TITLE 5</u> > <u>PART I</u> > <u>CHAPTER 5</u> > <u>SUBCHAPTER II</u> > § 552 § 552. Public information; agency rules, opinions, orders, records, and proceedings§552
9		Except to the extent that a person has actual and timely notice of the terms thereof, a
10		person may not in any manner be required to resort to, or be adversely affected by, a
11		matter required to be published in the Federal Register and not so published. For the
12		purpose of this paragraph, matter reasonably available to the class of persons affected
13		thereby is deemed published in the Federal Register when incorporated by reference
14		therein with the approval of the Director of the Federal Register.
15	YOUR .	ANSWER (circle one): Admit/Deny
16 17		hat in the case of persons domiciled in states of the Union, one method for providing "reasonable notice" is the nent that any law having "general applicability and legal affect" MUST be published in the Federal Register.
	•	
18		<u>TITLE 44</u> > <u>CHAPTER 15</u> > § 1505
19		§ 1505. Documents to be published in Federal Register
20		(a) Proclamations and Executive Orders; Documents Having General Applicability and
21		Legal Effect; Documents Required To Be Published by Congress. There shall be
22		published in the Federal Register—
23		(1) Presidential proclamations and Executive orders, except those not having general
24		applicability and legal effect or effective only against Federal agencies or persons in
25		their capacity as officers, agents, or employees thereof;
26		(2) documents or classes of documents that the President may determine from time to
27		time have general applicability and legal effect; and
28		(3) documents or classes of documents that may be required so to be published by Act of
29		Congress.
30		For the purposes of this chapter every document or order which prescribes a penalty has
31		general applicability and legal effect.
32		
33		TITLE 5 > PART I > CHAPTER 5 > SUBCHAPTER II > § 552
34		§ 552. Public information; agency rules, opinions, orders, records, and proceedings § 552
35		(a) Each agency shall make available to the public information as follows:
36		(1) Each agency shall separately state and currently publish in the Federal Register for
37		the guidance of the public—
38		(A) descriptions of its central and field organization and the established places at which,
39		the employees (and in the case of a uniformed service, the members) from whom, and the
10		methods whereby, the public may obtain information, make submittals or requests, or
11		ohtain decisions:

(B) statements of the general course and method by which its functions are channeled and determined, including the nature and requirements of all formal and informal procedures available;

(C) rules of procedure, descriptions of forms available or the places at which forms may be obtained, and instructions as to the scope and contents of all papers, reports, or examinations;

(D) substantive rules of general applicability adopted as authorized by law, and statements of general policy or interpretations of general applicability formulated and adopted by the agency; and

(E) each amendment, revision, or repeal of the foregoing.

Except to the extent that a person has actual and timely notice of the terms thereof, a person may not in any manner be required to resort to, or be adversely affected by, a matter required to be published in the Federal Register and not so published. For the purpose of this paragraph, matter reasonably available to the class of persons affected thereby is deemed published in the Federal Register when incorporated by reference therein with the approval of the Director of the Federal Register.

YOUR ANSWER (circle one): Admit/Deny

5. Admit no federal law may prescribe a penalty against the general public domiciled in states of the Union unless and until it has been published in the Federal Register as required by 44 U.S.C. §1505(a), 5 U.S.C. §553(a), and 5 U.S.C. §552(a).

YOUR ANSWER (circle one): Admit/Deny

- 6. Admit that 44 U.S.C. §1505(a), 5 U.S.C. §553(a) specifically exempt the following groups from the requirement for publication in the Federal Register of laws or regulations that prescribe a penalty (e.g.: result in some kind of enforcement action).
 - Federal agencies or persons in their capacity as officers, agents, or employees thereof. See <u>44 U.S.C.</u> §1505(a)(1).
 - 2. A military or foreign affairs function of the United States. See <u>5 U.S.C. §553(a)(1)</u>.
 - 3. A matter relating to agency management or personnel or to public property, loans, grants, benefits, or contracts. See 5 U.S.C. §553(a)(2).

YOUR ANSWER (circle one): Admit/Deny

7. Admit that a person who is a member of one of the exempted groups or activities mentioned above does not enjoy the full protection of the Bill of Rights in the context of their employment duties with the federal government.

"The restrictions that the Constitution places upon the government in its capacity as lawmaker, i.e., as the regulator of private conduct, are not the same as the restrictions that it places upon the government in its capacity as employer. We have recognized this in many contexts, with respect to many different constitutional guarantees. Private citizens perhaps cannot be prevented from wearing long hair, but policemen can. Kelley v. Johnson, 425 U.S. 238, 247 (1976). Private citizens cannot have their property searched without probable cause, but in many circumstances government employees can. O'Connor v. Ortega, 480 U.S. 709, 723 (1987) (plurality opinion); id., at 732 (SCALIA, J., concurring in judgment). Private citizens cannot be punished for refusing to provide the government information that may incriminate them, but government employees can be dismissed when the incriminating information that they refuse to provide relates to the performance of their job. Gardner v. Broderick, [497 U.S. 62, 95] 392 U.S. 273, 277-278 (1968). With regard to freedom of speech in particular: Private citizens cannot be punished for speech of merely private concern, but government employees can be fired

for that reason. Connick v. Myers, 461 U.S. 138, 147 (1983). Private citizens cannot be 1 punished for partisan political activity, but federal and state employees can be dismissed 2 and otherwise punished for that reason. Public Workers v. Mitchell, 330 U.S. 75, 101 3 (1947); Civil Service Comm'n v. Letter Carriers, 413 U.S. 548, 556 (1973); Broadrick v. 4 Oklahoma, 413 U.S. 601, 616 -617 (1973)." 5 [Rutan v. Republican Party of Illinois, 497 U.S. 62 (1990)] 6

YOUR ANSWER (circle one): Admit/Deny 7

- Admit that the reason why exempted groups may be penalized without the need for publication of statutes and/or 8 implementing regulations published in the Federal Register is because they are members of the Executive Branch of 9 10 the government, and are therefore subject to the direct command of Congress.
- YOUR ANSWER (circle one): Admit/Deny 11
- Admit that if all commands of the Congress to the Executive Branch required publication of the statute in the Federal 12 Register by someone in the Executive Branch, or if every command had to be interpreted by the Executive Branch with 13 an implementing regulation before Congress could enforce it, then the servant, which is the Executive Branch, would 14 have a legal avenue to lawfully disobey the direct commands of Congress by refusing to either write an implementing 15 regulation or refusing to publish the laws of Congress in the Federal Register. 16
- 17 YOUR ANSWER (circle one): Admit/Deny
- 10. Admit that all persons who are not members of the groups specifically exempted from the requirement for publication 18 19 in the Federal Register mentioned in question 6 above may only lawfully become the target of an administrative agency enforcement action which prescribes a penalty if the statute sought to be enforced is published as required in the 20 Federal Register. 21
- YOUR ANSWER (circle one): Admit/Deny 22
- 11. Admit that all persons who are not members of the above groups specifically exempted from the requirement for 23 24 publication in the Federal Register may only lawfully become the target of an administrative agency enforcement action which prescribes a penalty if the regulations sought to be enforced are published as required in the Federal 25 Register. 26
- YOUR ANSWER (circle one): Admit/Deny 27

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- 12. Admit that any government official who is involved in any kind of law enforcement against persons domiciled in states 28 of the Union who are not members of the exempted groups listed above must produce one of the following two things 29 in order to demonstrate lawful enforcement authority and if he can't, he is violating rights: 30
 - 1. Evidence of publication in the Federal Register of the statutes and implementing regulations for the statute authorizing the enforcement action.

"...the Act's civil and criminal penalties attach only upon violation of the regulation promulgated by the Secretary; if the Secretary were to do nothing, the Act itself would impose no penalties on anyone...The Government urges that since only those who violate these regulations [not the Code] may incur civil or criminal penalties, it is the actual regulations issued by the Secretary of the Treasury, and not the broad authorizing language of the statute, which are to be tested against the standards of the Fourth Amendment; and that when so tested they are valid

[Calif. Bankers Assoc. v. Shultz, 416 U.S. 25, 44, 39 L.Ed. 2d 812, 94 S.Ct 1494]

"Although the relevant statute authorized the Secretary to impose such a duty, his implementing regulations did not do so. Therefore we held that there was no duty to disclose..."

[United States v. Murphy, 809 F.2d 142, 1431]

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"...for federal tax purposes, federal regulations govern." [Dodd v. United States, 223 F Supp 785] "Here the statute is not complete by itself, since it merely declares the range of its operation and leaves to its progeny the means to be utilized in the effectuation of its command. But it is the statute which creates the offense of the willful removal of the labels of origin and provides the punishment for violations. The regulations, on the other hand, prescribe the identifying language of the label itself, and assign the resulting tags to their respective geographical areas. Once promulgated, [361 U.S. 431, 438] these regulations, called for by the statute itself, have the force of law, and violations thereof incur criminal prosecutions, just as if all the details had been incorporated into the congressional language. The result is that neither the statute nor the regulations are complete without the other, and only together do they have any force. In effect, therefore, the construction of one necessarily involves the construction of the other."

2. Evidence proving that the target of the enforcement action is a member of one of the groups specifically exempted from the requirement for publication of statutes and regulations in the Federal Register, as described in question 6 earlier, and against whom implementing regulations are therefore not required.

"Federal income tax regulations governing filing of income tax returns do not require Office of Management and Budget control numbers because <u>requirement to file tax return is mandated by statute, not by regulation."</u>
[U.S. v. Bartrug, E.D.Va.1991, 777 F.Supp. 1290, affirmed 976 F.2d 727, certiorari denied 113 S.Ct. 1659, 507 U.S. 1010, 123 L.Ed.2d 278]

YOUR ANSWER (circle one): Admit/Deny

[U.S. v. Mersky, 361 U.S. 431 (1960)]

13. Admit that in the case of the person who submitted this form to the recipient, the government as the moving party in this case who is attempting an enforcement action against the submitter has not provided either of the two required forms of proof of jurisdiction mentioned above to the submitter.

<u>TITLE 5</u> > <u>PART I</u> > <u>CHAPTER 5</u> > <u>SUBCHAPTER II</u> > § 556 § 556. <u>Hearings</u>; <u>presiding employees</u>; <u>powers and duties</u>; <u>burden of proof</u>; <u>evidence</u>; record as basis of decision

(d) Except as otherwise provided by statute, the proponent of a rule or order has the burden of proof. Any oral or documentary evidence may be received, but the agency as a matter of policy shall provide for the exclusion of irrelevant, immaterial, or unduly repetitious evidence. A sanction may not be imposed or rule or order issued except on consideration of the whole record or those parts thereof cited by a party and supported by and in accordance with the reliable, probative, and substantial evidence. The agency may, to the extent consistent with the interests of justice and the policy of the underlying statutes administered by the agency, consider a violation of section \$557 (d) of this title sufficient grounds for a decision adverse to a party who has knowingly committed such violation or knowingly caused such violation to occur. A party is entitled to present his case or defense by oral or documentary evidence, to submit rebuttal evidence, and to conduct such cross-examination as may be required for a full and true disclosure of the facts. In rule making or determining claims for money or benefits or applications for initial licenses an agency may, when a party will not be prejudiced thereby, adopt procedures for the submission of all or part of the evidence in written form.

YOUR ANSWER (circle one): Admit/Deny

- 14. Admit that in the case of the person who submitted this form to the recipient, the government as the moving party in this case who is attempting an enforcement action against the submitter positively and willfully REFUSES its legal duty to provide evidence of lawful jurisdiction before proceeding with the enforcement action it is attempting, and therefore is involved in willful deprivation of Constitutional rights of the submitter.
- 47 YOUR ANSWER (circle one): Admit/Deny
 - 15. Admit that in the case of the Internal Revenue Code, all persons who are not members of the groups specifically exempted from the requirement for publication in the Federal Register mentioned in question 6 may *only* lawfully be

the target of an administrative agency enforcement action which prescribes a penalty if the statute sought to be 1 enforced has an implementing regulation. 2 26 CFR §601.702(a)(2)(ii) 3 Effect of failure to publish. 4 Except to the extent that a person has actual and timely notice of the terms of any matter 5 6 referred to in subparagraph (1) of this paragraph which is required to be published in the Federal Register TA \s "Federal Register", such person is not required in any 7 manner to resort to, or be adversely affected by, such matter if it is not so published or is 8 9 not incorporated by reference therein pursuant to subdivision (i) of this subparagraph. Thus, for example, any such matter which imposes an obligation and which is not so 10 published or incorporated by reference will not adversely change or affect a person's 11 rights. 12 YOUR ANSWER (circle one): Admit/Deny 13 16. Admit that none of the enforcement statutes of the Internal Revenue Code have been published in the Federal Register. 14 15 YOUR ANSWER (circle one): Admit/Deny 17. Admit that there are no implementing regulations published in the Federal Register for any of the enforcement 16 provisions found in the Internal Revenue Code. 17 $\textbf{See:}\ \underline{http://famguardian.org/TaxFreedom/Forms/TaxExamAudit/IRSDueProcMtgWorks}\underline{heet.pdf}$ 18 YOUR ANSWER (circle one): Admit/Deny 19 18. Admit that because none of the enforcement provisions of the Internal Revenue Code have been published in the 20 Federal Register, the code may only prescribe a penalty against persons who are members of the groups specifically 21 exempted from the requirement for publication in the Federal Register described in question #6 above. 22 YOUR ANSWER (circle one): Admit/Deny 23 19. Admit that for an enforceable contract to be formed and for rights to be forfeited in the context of that contract, there 24 must be: 1. An offer; 2. Reasonable and explicit notice to all parties of all the terms and conditions arising out of the 25 contract; 3. An acceptance of the fully disclosed terms and conditions; 4. Mutual consideration for both parties to the 26 contract. 27 YOUR ANSWER (circle one): Admit/Deny 28 20. Admit that in the case of any contract or agreement between a private party and the government that adversely affects 29 or waives a Constitutionally protected right must be intentional and fully informed: 30 "Waivers of constitutional rights not only must be voluntary but must be knowing, 31 intelligent acts done with sufficient awareness [reasonable notice] of the relevant 32 circumstances and likely consequences." 33 [Brady v. U.S., 397 U.S. 742, at 749, 90 S.Ct. 1463 at 1i469 (1970)] 34 35 "The question of a waiver of a federally guaranteed constitutional right is, of course, a 36 federal question controlled by federal law. There is a presumption against the waiver of 37 constitutional rights, see, e.g. Glasser v. United States, 314 U.S. 60, 70-71, 86 L.Ed. 680, 38 699, 62 S.Ct. 457, and for a waiver to be effective it must be clearly established that there 39 40 was an 'intentional relinquishment or abandonment of a known right or privilege.'

Johnson v. Zerbst, 304 U.S. 458, 464, 82 L.Ed. 1461, 1466, 58 S.Ct. 1019, 146 A.L.R.

[Brookhart v. Janis, 384 U.S. 1; 86 S.Ct. 1245; 16 L.Ed.2d 314 (1966)]

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YOUR ANSWER (circle one): Admit/Deny

- 2 21. Admit that the <u>only</u> reasonable way that a Constitutional right can be waived "knowingly and intelligently" is to fully disclose in the agreement or contract itself <u>all</u> of the rights that are individually being relinquished or surrendered and thereby give "reasonable notice" to all parties concerned of exactly what is being surrendered in exchange for the privilege or right being procured as a result of the contract or agreement.
- 6 YOUR ANSWER (circle one): Admit/Deny

- 7 22. Admit that it is a violation of Constitutionally protected rights for the government to "assume" or "presume" consent to a contract, agreement, or private law absent proof in writing of fully informed consent to all of its provisions.
- 9 YOUR ANSWER (circle one): Admit/Deny
 - 23. Admit that a contract entered into under the influence of duress is voidable but not void.

"An agreement [consent] obtained by duress, coercion, or intimidation is invalid, since the party coerced is not exercising his free will, and the test is not so much the means by which the party is compelled to execute the agreement as the state of mind induced. Duress, like fraud, rarely becomes material, except where a contract or conveyance has been made which the maker wishes to avoid. As a general rule, duress renders the contract or conveyance voidable, not void, at the option of the person coerced, and it is susceptible of ratification. Like other voidable contracts, it is valid until it is avoided by the person entitled to avoid it. However, duress in the form of physical compulsion, in which a party is caused to appear to assent when he has no intention of doing so, is generally deemed to render the resulting purported contract void. [American Jurisprudence 2d, Duress, Section 21]

YOUR ANSWER (circle one): Admit/Deny

24. Admit that if any terms or conditions of a contract or agreement are deliberately and knowingly concealed by one or more of the parties to the agreement at the time consent is provided by the other parties, and if the terms concealed are material to the benefits or consent provided, then *constructive fraud* has occurred which may render the contract void and unenforceable.

Unquestionably, the concealment of material facts that one is, under the circumstances, bound to disclose may constitute actionable fraud. 3 Indeed, one of the fundamental tenets of the Anglo-American law of fraud is that fraud may be committed by a suppression of the truth (suppressio veri) as well as by the suggestion of falsehood (suggestio falsi). 4 It is, therefore, equally competent for a court to relieve against fraud whether it is committed by suppression of the truth—that is, by concealment—or by suggestion of falsehood. 5

[...]

Where failure to disclose a material fact is calculated to induce a false belief, the distinction between concealment and affirmative misrepresentation is tenuous. Both are fraudulent. 11

An active concealment has the same force and effect as a

Page 22 of 26 EXHIBIT:_____

¹ Brown v Pierce, 74 US 205, 7 Wall 205, 19 L Ed 134

² Barnette v Wells Fargo Nevada Nat'l Bank, 270 US 438, 70 L Ed 669, 46 S Ct 326 (holding that acts induced by duress which operate solely on the mind, and fall short of actual physical compulsion, are not void at law, but are voidable only, at the election of him whose acts were induced by it); Faske v Gershman, 30 Misc 2d 442, 215 NYS2d 144; Glenney v Crane (Tex Civ App Houston (1st Dist)) 352 SW2d 773, writ ref n r e (May 16, 1962); Carroll v Fetty, 121 W Va 215, 2 SE2d 521, cert den 308 US 571, 84 L Ed 479, 60 S Ct 85.

³ Faske v Gershman, 30 Misc 2d 442, 215 NYS2d 144; Heider v Unicume, 142 Or 416, 20 P2d 384; Glenney v Crane (Tex Civ App Houston (1st Dist)) 352 SW2d 773, writ ref n r e (May 16, 1962)

⁴ Restatement 2d, Contracts § 174, stating that if conduct that appears to be a manifestation of assent by a party who does not intend to engage in that conduct is physically compelled by duress, the conduct is not effective as a manifestation of assent.

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51 52 representation which is positive in form. 12 The one acts negatively, the other positively; both are calculated, in different ways, to produce the same result. 13 The former, as well as the latter, is a violation of the principles of good faith. It proceeds from the same motives and is attended with the same consequences; 14 and the deception and injury may be as great in the one case as in the other.

[37 Am.Jur.2d, Fraud and Deceit, §144]

"Fraud vitiates every transaction and all contracts. Indeed, the principle is often stated, in broad and sweeping language, that fraud destroys the validity of everything into which it enters, and that it vitiates the most solemn contracts, documents, and even judgments. 8 Fraud, as it is sometimes said, vitiates every act, which statement embodies a thoroughly sound doctrine when it is properly applied to the subject matter in controversy and to the parties thereto and in a proper forum. As a general rule, fraud will vitiate a contract notwithstanding that it contains a provision to the effect that no representations have been made as an inducement to enter into it, or that either party shall be bound by any representation not contained therein, or a similar provision attempting to nullify extraneous representations. Such provisions do not, in most jurisdictions, preclude a charge of fraud based on oral representations."

[37 Am.Jur.2d, Fraud and Deceit, §144]

YOUR ANSWER (circle one): Admit/Deny

25. Admit that the existence of fiduciary duty on the part of the party who concealed the facts gives rise not only to standing to sue for breach of fiduciary duty, but also to standing to ask for "estoppel in pais" or "equitable estoppel" against the fiduciary who instituted the breach:

"Silence is a species of conduct, and constitutes an implied representation of the existence of the state of facts in question, and the estoppel is accordingly a species of estoppel by misrepresentation. When silence is of such a character and under such circumstances that it would become a fraud upon the other party to permit the party who has kept silent to deny what his silence has induced the other to believe and act upon, it will operate as an estoppel."

[Carmine v. Bowen, 64 A. 932 (1906)]

"Equitable estoppel, or estoppel in pais, is a term applied usually to a situation where, because of something which he has done or omitted to do, a party is denied the right to plead or prove an otherwise important fact. 2 The term has also been variously defined, frequently by pointing out one or more of the elements of, or prerequisites to, 3 the application of the doctrine or the situations in which the doctrine is urged. 4 The most comprehensive definition of equitable estoppel or estoppel in pais is that it is the principle by which a party who knows or should know the truth is absolutely precluded, both at law and in equity, from denying, or asserting the contrary of, any material fact which, by his words or conduct, affirmative or negative, intentionally or through culpable negligence, he has induced another, who was excusably ignorant of the true facts and who had a right to rely upon such words or conduct, to believe and act upon them thereby, as a consequence reasonably to be anticipated, changing his position in such a way that he would suffer injury if such denial or contrary assertion was allowed. 5 In the final analysis, however, an equitable estoppel rests upon the facts and circumstances of the particular case in which it is urged, 6 considered in the framework of the elements, requisites, and grounds of equitable estoppel, 7 and consequently, any attempted definition usually amounts to no more than a declaration of an estoppel under those facts The cases themselves must be looked to and applied by way of and circumstances. 8 analogy rather than rule. 9"

[American Jurisprudence 2d, Estoppel and Waiver, §27: Definitions and Nature]

"The doctrine of estoppel is based upon the grounds of public policy, fair dealing, good faith, and justice, and its purpose is to forbid one to speak against his own act, representations, or commitments to the injury of one to whom they were directed and who reasonably relied thereon. 11 The doctrine of estoppel springs from equitable principles and the equities in the case. 12 It is designed to aid the law in the administration of justice where without its aid injustice might result. 13 Thus, the doctrine of equitable estoppel or estoppel in pais is founded upon principles of morality and fair dealing and is intended to subserve the ends of justice. 14 It always presupposes error on one side and fault or fraud upon the other and some defect of which it would be inequitable for the party against whom the doctrine is asserted to take advantage. 15 It concludes the truth in order to prevent fraud and falsehood and imposes silence on a party only when in conscience and honesty he should not be allowed to speak. 16

The proper function of equitable estoppel is the prevention of fraud, actual or constructive, 17 and the doctrine should always be so applied as to promote the ends of justice and accomplish that which ought to be done between man and man. 18 Such an estoppel cannot arise against a party except when justice to the rights of others demands it 19 and when to refuse it would be inequitable. 20 The doctrine of estoppel should be applied cautiously and only when equity clearly requires it to be done. 1 Hence, in determining the application of the doctrine, the counterequities of the parties are entitled to due consideration. 2 It is available only in defense of a legal or equitable right or claim made in good faith and can never be asserted to uphold crime, fraud, injustice, or wrong of any character. 3 Estoppel is to be applied against wrongdoers, not against the victim of a wrong, 4 although estoppel is never employed as a means of inflicting punishment for an unlawful or wrongful act. 5"

[American Jurisprudence 2d, Estoppel and Waiver, §28: Basis, function, and purpose]

YOUR ANSWER (circle one): Admit/Deny

26. Admit that "public officers", including all federal employees, have a fiduciary duty to the public as trustees of the public trust.

"As expressed otherwise, the powers delegated to a public officer are held in trust for the people and are to be exercised in behalf of the government or of all citizens who may need the intervention of the officer.

Furthermore, the view has been expressed that all public officers, within whatever branch and whatever level of government, and whatever be their private vocations, are trustees of the people, and accordingly labor under every disability and prohibition imposed by law upon trustees relative to the making of personal financial gain from a discharge of their trusts.

That is, a public officer occupies a fiduciary relationship to the political entity on whose behalf he or she serves.

and owes a fiduciary duty to the public.

It has been said that the fiduciary responsibilities of a public officer cannot be less than those of a private individual.

Furthermore, it has been stated that any enterprise undertaken by the

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⁵ State ex rel. Nagle v Sullivan, 98 Mont 425, 40 P2d 995, 99 ALR 321; Jersey City v Hague, 18 NJ 584, 115 A2d 8.

⁶ Georgia Dep't of Human Resources v Sistrunk, 249 Ga 543, 291 SE2d 524. A public official is held in public trust. Madlener v Finley (1st Dist) 161 Ill App 3d 796, 113 Ill Dec 712, 515 NE2d 697, app gr 117 Ill Dec 226, 520 NE2d 387 and revd on other grounds 128 Ill 2d 147, 131 Ill Dec 145, 538 NE2d 520.

 $^{^{7}}$ Chicago Park Dist. v Kenroy, Inc., 78 III 2d 555, 37 III Dec 291, 402 NE2d 181, appeal after remand (1st Dist) 107 III App 3d 222, 63 III Dec 134, 437 NE2d 783.

⁸ United States v Holzer (CA7 III) 816 F2d 304 and vacated, remanded on other grounds 484 US 807, 98 L Ed 2d 18, 108 S Ct 53, on remand (CA7 III) 840 F2d 1343, cert den 486 US 1035, 100 L Ed 2d 608, 108 S Ct 2022 and (criticized on other grounds by United States v Osser (CA3 Pa) 864 F2d 1056) and (superseded by statute on other grounds as stated in United States v Little (CA5 Miss) 889 F2d 1367) and (among conflicting authorities on other grounds noted in United States v Boylan (CA1 Mass) 898 F2d 230, 29 Fed Rules Evid Serv 1223).

⁹ Chicago ex rel. Cohen v Keane, 64 Ill 2d 559, 2 Ill Dec 285, 357 NE2d 452, later proceeding (1st Dist) 105 Ill App 3d 298, 61 Ill Dec 172, 434 NE2d 325.

3	[63C Am.Jur.2d, Public Officers and Employees, §247]
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4	
5	"Fraud in its elementary common law sense of deceit and this is one of the meanings
6	that fraud bears [483 U.S. 372] in the statute, see United States v. Dial, 757 F.2d 163,
7	168 (7th Cir.1985) includes the deliberate concealment of material information in a
8	setting of fiduciary obligation. A public official is a fiduciary toward the public,
9	including, in the case of a judge, the litigants who appear before him, and if he
10	deliberately conceals material information from them, he is guilty of fraud. When a
11	judge is busily soliciting loans from counsel to one party, and not telling the opposing
12	counsel (let alone the public), he is concealing material information in violation of his
13 14	fiduciary obligations." [McNally v. United States, 483 U.S. 350 (1987)]
15 YOUR ANS	WER (circle one): Admit/Deny
16 27. Admit that 6	even though "citizens" are required to know the law, the requirement to know the law does waive or
	atisfy the requirement for "reasonable notice" in the case of any contract or arrangement with the
	that might adversely affect a Constitutionally protected right.
19	"Every citizen of the United States is supposed to know the law"
20	[Floyd Acceptances, <u>7 Wall (74 U.S. 169) 666</u> (1869)]
21	"Every man is supposed to know the law. A party who makes a contract with an officer
22	[of the government] without having it reduced to writing is knowingly accessory to a
23	violation of duty on his part. Such a party aids in the violation of the law."
24	[Clark v. United States, <u>95 U.S. 539</u> (1877)]
25 YOUR ANS	WER (circle one): Admit/Deny
	n the case of Social Security, the payment of benefits is not a contractual obligation to the government, and
	e, there are no benefits or rights to benefits accruing by virtue of participating in the program and no
28 "consideration	on" in the sense of a true contract:
29	" railroad benefits, like social security benefits, are not contractual and may be altered
30	or even eliminated at any time."
31	[United States Railroad Retirement Board vs Fritz, 449 US 166)1980)]
32	"We must conclude that a person covered by the Act has not such a right in benefit
33	<u>payments</u> This is not to say, however, that Congress may exercise its power to modify
34	the statutory scheme free of all constitutional restraint."
35	[Flemming vs Nestor, 363 US 603 (1960)]
36 YOUR ANS	WER (circle one): Admit/Deny
37 29. Admit that a	contract that does not convey mutual consideration to all parties is unenforceable and void against those
parties that re	eceived no consideration.
39 YOUR ANS	WER (circle one): Admit/Deny
40 Affirmation:	

¹⁰ Indiana State Ethics Comm'n v Nelson (Ind App) 656 NE2d 1172, reh gr (Ind App) 659 NE2d 260, reh den (Jan 24, 1996) and transfer den (May 28, 1996).

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EXHIBIT:

2	questions are true, correct, and complete to the best of my knowledge and ability, so help me God. I also declare that t	
3	answers are completely consistent with each other and with my understanding of both the Constitution of the United St	ates
4	Internal Revenue Code, Treasury Regulations, the Internal Revenue Manual, and the rulings of the Supreme Court but	t no
5	necessarily lower federal courts.	
6	Name (print):	
7	Signature:	
0	D. L.	
8	Date:	
9	Witness name (print):	
	Withess name (print).	
10	Witness Signature:	
-		
1.1	Witness Data:	

I declare under penalty of perjury as required under 26 U.S.C. §6065 that the answers provided by me to the foregoing